

Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-03 H-01

INR-05 L-02 NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02

SS-15 USIA-06 ACDA-05 AF-04 ARA-06 EA-06 NEA-06 AID-05

SR-02 ORM-01 TRSE-00 OMB-01 /101 W

----- 008092

P R 100254Z DEC 74

FM USMISSION USUN NY

TO SECSTATE WASHDC PRIORITY 8351

INFO AMEMBASSY ATHENS

AMEMBASSY ANKARA

AMEMBASSY LONGON

AMEMBASSY NICOSIA

UMISSION NATO 6478

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E.O. 11652: N/A

TAGS: UN FPOR CY

SUBJ: SYG'S REPORT ON UNFICYP

REF: USUN 5642

1. SYG'S REPORT ON LAST SIX MONTHS OF UN OPERATION IN CYPRUS CAME OUT DEC, 9 IN ANTICIPATION OF SC MEETING NOW SCHEDULED FOR MORNING DEC 13. REPORT STRIKES US AS BALANCED, COMPREHENSIVE AND AS HONEST AS POSSIBLE UNDER CIRCUMSTANCE.

2. BOTH IN BODY OF REPORT AND OBSERVATIONS SECTION, TURKISH AUTHORITIES COME IN FOR CRITICISM FOR DENYING UNFICYP FREE MOVEMENT IN NORTH (ALTHOUGH PARA 33 INDICATES RESTRICTIONS ARE BEING RELAXED) AND FOR HAMPERING UNCIVPOL INVESTIGATIONS. ON LATTER POINT, PARAS 37 AND 38 STATE:

QUOTE

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UNCIVPOL INVESTIGATIONS HAVE BEEN CONSIDERABLY HAMPERED BY THE CONFLICTING POSITIONS OF THE PARTIES RELATING TO FULL RECIPROCITY FOR UNCIVPOL INVESTIGATIONS IN ALL AREAS. THE GREEK CYPRIOT SIDE HAS INSISTED ON FULL RECIPROCITY IN THIS REGARD. THERE HAS BEEN WIDESPREAD LOOTING IN THE WAKE OF THE HOSTILITIES AS WELL AS DISQUIETING REPORTS CONCERNING THE PERSONAL SAFETY OF CIVILIANS IN OCCUPIED AREAS, WITH SPEICAL REFERENCE TO ALLEGED CASES OF RAPE. UNQTE

3. REPORT CONTAINS FOUR REFERENCES TO "GOVERNMENT OF CYPRUS" DESPITE TURKISH OBJECTIONS (REFTEL). HOWEVER, IN KEY PARA (81) CONCERNING EXTENSION OF FORCE, IT IS "PARTIES CONCERNED" WHO AGREED TO EXTENSION.

4. FULL REPORT BEING POUCHED DEPT AND INFO ADDRESSEES. TEXT OF OBSERVATIONS SECTION FOLLOWS:

XII. OBSERVATIONS

74. THE PERIOD UNDER REVIEW WAS MARKED BY THE GRAVEST CRISIS UNDERGONE BY CYPRUS SINCE THE ESTABLISHMENT OF THE UNITED NATIONS OPERATION IN THE ISLAND IN 1964.

75. LAST JULY THE QUIET WHICH HAD PREVAILED FOR SO MANY YEARS, THANKS IN LARGE MEASURE TO THE PRESENCE OF UNFICYP, WAS SUDDENLY SHATTERED AS A CONSEQUENCE OF EVENTS WHICH WERE CLEARLY OUTSIDE THE PURVIEW OF THE UNITED NATIONS FORCE. THE COUP D'ETAT OF 15 JULY WAS FOLLOWED BY MILITARY INTERVENTION BY TURKEY AND FULL-SCALE HOSTILITIES BETWEEN THE NATIONAL GUARD ON ONE SIDE AND THE TURKISH ARMY AND TURKISH CYPRIOT FIGHTERS ON THE OTHER. THE TURKISH ARMED FORCES ARE NOW IN OCCUPATION OF ABOUT 40 PERCENT OF CYPRUS. THE ECONOMY OF THE ISLAND IS SERIOUSLY DISRUPTED AND ONE THIRD OF ITS POPULATION HAS BEEN UPROOTED. THE SUFFERING AND DESTRUCTION CAUSED BY THE FIGHTING, INCLUDING THE KILLING OF INNOCENT CIVILIANS ON BOTH SIDES, HAVE FURTER DEEPENED THE LONG-STANDING DIFFERENCES AND MISTRUST BETWEEN THE TWO COMMUNITIES OF CYPRUS.

76. THIS CHAIN OF EVENTS CONFRONTED UNFICYP WITH A NEW LIMITED OFFICIAL USE

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SITUATION NOT COVERED BY ITS MANDATE, WHICH WAS CONCEIVED IN THE CONTEXT OF THE CONFLICT BETWEEN THE TWO COMMUNITIES IN CYPRUS AND NOT OF MILITARY INTERVENTION BY OUTSIDE FORCES OR OF FULL-SCALE HOSTILITIES BETWEEN TWO NATIONAL ARMIES. FOR MORE THAN 10 YEARS, UNFICYP WAS ABLE TO MAINTAIN, MAINLY THROUGH NEGOTIATION, PERSUASION AND INTERPOSITION, THE DELICATE BALANCE OF FORCES IN THE ISLAND, BUT THIS BALANCE WAS DESTROYED BY THE EVENTS OF JULY AND AUGUST. FOLLOWING THE

TURKISH INTERVENTION AND DURING THE ENSUING HOSTILITIES, UNFICYP WAS FORCED TO WITHDRAW FROM SOME OF ITS POSITIONS. IT RETURNED TO THOSE POSITIONS AS SOON AS IT COULD DO SO AND, WHEREVER AND WHENEVER POSSIBLE, IT EXERTED ITS BEST EFFORTS TO MINIMIZE THE CONSEQUENCES OF THE HOSTILITIES BY ARRANGING LOCAL CEASE-FIRES, PROTECTING THE POPULATION THREATENED BY THE EVENTS AND EXTENDING HUMANITARIAN RELIEF ASSISTANCE TO REFUGEES AND OTHER PERSONS IN NEED.

77. SINCE THE END OF THE HOSTILITIES, UNFICYP HAS CONTINUED TO CARRY OUT ITS PEACE-KEEPING AND HUMANITARIAN TASKS TO THE MAXIMUM EXTENT POSSIBLE IN ACCORDANCE WITH THE RELEVANT SECURITY COUNCIL RESOLUTIONS, WHILE ADAPTING ITS OPERATIONS TO THE REQUIREMENTS OF THE NEW SITUATION. LIKE OTHER UNITED NATIONS PEACE-KEEPING OPERATIONS, UNFICYP HAS NO ENFORCEMENT POWERS AND RELIES MAINLY ON NEGOTIATION AND ON THE SUPPORT AND COOPERATION OF THE PARTIES FOR THE EFFECTIVE PERFORMANCE OF ITS DUTIES. FOR MANY YEARS UNFICYP HAS HAD CLOSE LIAISON AND SOUND WORKING RELATIONSHIPS WITH THE CYPRUS GOVERNMENT AND THE TURKISH CYPRIOT LEADERSHIP. EFFORTS TO ESTABLISH A COMPARABLE RELATIONSHIP WITH THE TURKISH MILITARY AUTHORITIES, ESPECIALLY AT THE LOCAL COMMANDERS' LEVEL, HAVE BEEN SLOW IN PRODUCING RESULTS, WITH PARTICULAR REFERENCE TO FREEDOM OF MOVEMENT. HOWEVER, SOME PROGRESS HAS RECENTLY BEEN MADE WITH REGARD TO BOTH LIAISON AND FREEDOM OF MOVEMENT.

78. IN THE CIRCUMSTANCES, WHAT UNFICYP HAS DONE IN THE AREAS OF CONFRONTATION IS TO TRY PRAGMATICALLY TO MAINTAIN SURVEILLANCE OF THE CEASE-FIRE CALLED FOR BY THE SECURITY COUNCIL, TO REPORT ANY CASES OF MOVEMENT FORWARD AND, AS FAR AS POSSIBLE, TO PERSUADE THE PARTIES TO REFRAIN FROM VIOLATIONS OF THE CEASE-FIRE. WHILE ITS PRESENCE HAS CERTAINLY LIMITED OFFICIAL USE

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CONTRIBUTED TO STABILIZING THE MILITARY SITUATION, UNFICYP HAS NEITHER THE AUTHORITY NOR THE CAPABILITY TO PREVENT MAJOR CLASHES BETWEEN THE OPPOSING FORCES. UNFICYP HAS MADE CONTINUOUS EFFORTS TO NEGOTIATE WITH THE PARTIES ARRANGEMENTS WHICH WILL LESSEN THE DANGERS OF SUCH CLASHES.

79 A MAJOR ACTIVITY OF UNFICYP AT PRESENT IS HUMANITARIAN RELIEF ASSISTANCE. IN THIS CONNEXION, IT MAY BE RECALLED THAT IN VIEW OF THE URGENCY AND MAGNITUDE OF THE HUMANITARIAN NEEDS, I DESIGNATED LAST AUGUST THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES AS COORDINATOR OF UNITED NATIONS HUMANITARIAN ASSISTANCE IN CYPRUS. THE HIGH COMMISSIONER AS WELL AS THE INTERNATIONAL COMMITTEE OF THE RED CROSS HAVE PROVIDED A LARGE AMOUNT OF ASSISTANCE TO THOSE WHO HAVE BEEN UPROOTED OR OTHERWISE AFFLICTED BY THE HOSTILITIES.

UNFICYP ASSISTS AND COOPERATES FULLY IN THESE HUMANITARIAN EFFORTS. HERE I WISH TO EXPRESS MY APPRECIATION FOR THE GENEROUS AND PROMPT RESPONSE OF GOVERNMENTS TO MY APPEAL FOR HUMANITARIAN ASSISTANCE.

80. THE SITUATION IN CYPRUS WILL UNDOUBTEDLY REMAIN UNSTABLE AND POTENTIALLY DANGEROUS SO LONG AS A SETTLEMENT OF THE BASIC PROBLEMS IS NOT AGREED UPON. I AM CONVINCED THAT SUCH A SETTLEMENT CANNOT BE ACHIEVED BY VIOLENCE BUT ONLY THROUGH FREE NEGOTIATIONS AMONG THE PARTIES CONCERNED. A HOPEFUL NOTE HAS BEEN PROVIDED BY THE CURRENT SERIES OF MEETINGS BETWEEN ACTING PRESIDENT GLAFOCOS CLERIDES AND VICE-PRESIDENT RAUF DENKTASH, WHICH BEGAN DURING MY VISIT TO THE ISLAND IN LATE AUGUST (SEE S/11473). THOSE MEETINGS HAVE YIELDED MANY POSITIVE RESULTS AND HAVE GREATLY CONTRIBUTED TO CURRENT HUMANITARIAN RELIEF EFFORTS AND TO THE IMPROVEMENT OF THE CONDITIONS OF MANY PERSONS IN THE ISLAND, BOTH GREEK AND TURKISH CYPRIOTS. IT IS TO BE HOPED THAT THE TALKS BETWEEN MR. CLERIDES AND MR. DENKTASH WILL PAVE THE WAY FOR FUTURE NEGOTIATIONS TOWARDS A SETTLEMENT. I WISH TO EXPRESS THE EARNEST HOPE THAT SUCH NEGOTIATIONS WILL NOT BE LONG DELAYED.

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SS-15 USIA-06 ACDA-05 AF-04 ARA-06 EA-06 NEA-06 AID-05

SR-02 ORM-01 TRSE-00 OMB-01 /101 W

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P R 100254Z DEC 74

FM USMISSION USUN NY

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81. IN THESE CIRCUMSTANCE, I CONSIDER THE CONTINUED PRESENCE OF UNFICYP TO BE ESSENTIAL NOT ONLY TO HELP MAINTAIN THE CEASE-FIRE CALLED FOR BY THE SECURITY COUNCIL, TO PROMOTE THE SECURITY OF CIVILIAN POPULATION AND TO PROVIDE HUMANITARIAN RELIEF ASSISTANCE, BUT ALSO TO FACILITATE THE SEARCH FOR A PEACEFUL SOLUTION OF THE PRESENT SITUATION. I THEREFORE RECOMMEND THAT THE SECURITY COUNCIL EXTEND THE STATIONING OF THE UNITED NATIONS PEACE-KEEPING FORCE IN CYPRUS FOR A FURTHER PERIOD OF SIX MONTHS. THE PARTIES CONCERNED HAVE SIGNIFIED THEIR CONCURRENCE IN THS RECOMMENDATION.

82. IT WILL BE RECALLED THAT FOLLOWING THE EVENTS OF JULY I TOOK URGENT MEASURES TO INCREASE THE STRENGTH OF UNFICYP TO MEET THE REQUIREMENTS OF THE NEW SITUATION. WITH THAT INCREASE, AND ALSO BECAUSE OF CERTAIN ADDITIONAL EXPENDITURES ENTAILED BY THE HOSTILITIES AND THEIR AFTERMATH, THE FINANCIAL SITUATION OF UNFICYP HAS MARKEDLY

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DETERIORATED. I INTEND TO GIVE CAREFUL CONSIDERATION TO THE DESIRABLE STRENGTH OF UNFICYP IN CONSULTATION WITH MY SPECIAL REPRESENTATIVE, THE FORCE COMMANDER, THE PARTIES CONCERNED AND THE TROOP CONTRIBUTING GOVERNMENTS, AND SHALL KEEP THE COUNCIL INFORMED OF DEVELOPMENTS IN THIS REGARD. I SHOULD BE BORNE IN MIND THAT WHILE UNFICYP DERIVES ITS AUTHORITY FROM THE MANDATE CONFERRED UPON IT BY THE SECURITY COUNCIL, ITS EFFECTIVENESS DEPENDS TO A VERY LARGE EXTENT ON THE SUPPORT AND CO-OPERATION OF ALL THE PARTIES. RESOLUTION 3212(XXIX) 1 NOVEMBER 1974, IN WHICH THE GENERAL ASSEMBLY "CALLS UPON ALL PARTIES TO CONTINUE TO COOPERATE FULLY WITH THE UNITED NATIONS PEACE-KEEPING FORCE IN CYPRUS, WHICH MAY BE STRENGTHENED IF NECESSARY", IS RELEVANT IN THIS CONNECTION.

83. THE DEFICIT IN THE UNFICYP BUDGET, WHICH NOW EXCEEDS THE SUM OF \$27 MILLION, HAS BECOME A SERIOUS PROBLEM. THE RECENT REINFORCEMENT OF UNFICYP HAS CONTRIBUTED TO THIS SITUATION, BUT THE MAIN REASON FOR IT IS THE INSUFFICIENCY OF VOLUNTARY CONTRIBUTIONS, WHICH HAVE CONTINUED TO COME FROM A DISAPPOINTINGLY LIMITED NUMBER OF GOVERNMENTS.

84. IN CONCLUDING THIS REPORT I WISH TO EXPRESS MY DEEP APPRECIATION TO THE GOVERNMENTS PROVIDING CONTINGENTS FOR THE FORCE AS WELL AS TO THOSE WHICH HAVE MADE VOLUNTARY CONTRIBUTIONS FOR ITS FINANCING. WITHOUT THEIR GENEROUS

SUPPORT IT WOULD NOT HAVE BEEN POSSIBLE TO MAINTAIN THE
FORCE. IN THIS CONNEXION, I SHOULD LIKE TO ADD A WORD
OF SPECIAL THANKS TO THE TROOP CONTRIBUTING GOVERNMENTS FOR
THEIR UNSWERVING SUPPORT DURING THE RECENT CRISIS,
PARTICULARLY TO THOSE WHICH PROVIDED ADDITIONAL TROOPS
AT VERY SHORT NOTICE WHEN REQUIRED. I WISH ALSO TO EXPRESS
APPRECIATION TO THE GOVERNMENT OF THE UNITED KINGDOM WHICH,
IN ADDITION TO THE ESSENTIAL LOGISTIC SUPPORT IT AFFORDS
TO THE FORCE, HAS MADE AVAILABLE TO UNFICYP, FOLLOWING
THE CLOSING OF NICOSIA INTERNATIONAL AIRPORT, THE FACILITIES
OF AKROTIRI AIRPORT IN THE BRITISH SOVEREIGN BASE AREA.

85. FINALLY, I WISH TO PAY SPECIAL TRIBUTE TO MY SPECIAL
REPRESENTATIVE, MR. L. WECKMANN-MUNOZ; THE COMMANDER
OF THE FORCE, LIEUTENANT-GENERAL DE. PREM CHAND; ITS
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OFFICERS AND MEN, AND TO THE CIVILIAN STAFF OF UNFICYP FOR
THE MANNER IN WHICH THEY HAVE CARRIED OUT THEIR IMPORTANT
TASKS. IN EXTREMELY DIFFICULT AND OFTEN DANGEROUS
CIRCUMSTANCES THEY HAVE DISPLAYED REMARKABLE COURAGE,
EFFICIENCY AND DEDICATION. NINE MEMBERS OF UNFICYP DIED
AND 65 WERE WOUNDED DURING THE PERIOD UNDER REVIEW WHILE
SERVING THE CAUSE OF PEACE IN CYPRUS. TO THE FAMILIES
OF THE DECEASED AND THE GOVERNMENTS CONCERNED I REITERATE
THE EXPRESSION OF MY DEEPEST SYMPATHY. UNQTE
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, REPORTS, INTERNATIONAL PEACEKEEPING FORCES
Control Number: n/a
Copy: SINGLE
Draft Date: 10 DEC 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974USUNN05842
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740357-0850
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741245/aaaabmrl.tel
Line Count: 308
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: USUN 5642
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 16 MAY 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <16 MAY 2002 by elyme>; APPROVED <26 MAR 2003 by CunninFX>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SYG'S REPORT ON UNFICYP
TAGS: PFOR, MOPS, CY, TU, UN, UNFICYP
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005